

Mapping and assessing ecosystem services in the EU - Lessons learned from the ESERALDA approach of integration

Benjamin Burkhard^{‡,§}, Joachim Maes^l, Marion B. Potschin-Young[¶], Fernando Santos-Martín[#], Davide Geneletti[¶], Pavel Stoev[«], Leena Kopperoinen[»], Cristian Mihai Adamescu[^], Blal Adem Esmail[¶], Ildikó Arany[˘], Andy Arnell[¶], Mario Balzan[?], David N. Barton[˘], Pieter van Beukering[©], Sabine Bicking^ℓ, Paulo Alexandre Vieira Borges[§], Bilyana Borisova^P, Leon Braat^{†,A}, Luke M Brander^{Ⓐ,F}, Svetla Bratanova-Doncheva^ƒ, Steven Broekx^N, Claire Brown^l, Constantin Cazacu^K, Neville Crossman[©], Bálint Czúcz^{˘,?}, Jan Daněk^W, Rudolf de Groot^T, Daniel Depellegrin^{‡,§§}, Panayotis Dimopoulos^{ll}, Nora Elvinger^{¶¶}, Markus Erhard^{###}, Nora Fagerholm[Ⓜ], Jana Frélichová^W, Adrienne Grêt-Regamey[«], Margarita Grudova[»], Roy Haines-Young[¶], Ola Inghel[^], Tamas Kristof Kallay^{˘˘}, Tamara Kirin^{ll}, Hermann Klug^{??}, Ioannis P Kokkoris^{ll}, Iskra Konovska^{˘˘}, Marion Kruse^ℓ, Iliyana Kuzmova[»], Manfred Lange^{©©}, Inge Liekens^{ℓℓ}, Alon Lotan^{§§}, Damian Lowicki^{PP}, Sandra Luque^{AA}, Cristina Marta-Pedroso^{ⒶⒶ}, Andrzej Mizgajski^{PP}, Laura Mononen[»], Sara Mulder^{˘˘}, Felix Müller^ℓ, Stoyan Nedkov^{FF}, Mariana Nikolova^{ƒƒ}, Hannah Östergård[^], Lyubomir Penev^{NN}, Paulo Pereira^{§§}, Kati Pitkänen^{KK}, Tobias Plieninger^{©©}, Sven-Erik Rabe^{??}, Steffen Reichel^{WWW}, Philip K. Roche^{TT}, Graciela Rusch^{‡‡}, Anda Ruskule^{§§§.§§§.lll}, Anna Sapundzhieva[»], Kalev Sepp^{¶¶¶}, Ina Maren Sieber[‡], Mateja Šmid Hribar^{###}, Simona Stašová^{ⓂⓂ}, Bastian Steinhoff-Knopp[‡], Małgorzata Stępniewska^{PP}, Anne Teller^{««}, David Vackar^W, Martine van Weelden^{˘˘}, Kristina Veidemane^{»»»»lll}, Henrik Vejre^{^^}, Petteri Vihervaara^{˘˘˘}, Arto Viinikka^{˘˘˘}, Miguel Villoslada^{¶¶¶}, Bettina Weibel^{??}, Grazia Zulian^{lll}

‡ Leibniz Universität Hannover, Hannover, Germany

§ Leibniz Centre for Agricultural Landscape Research ZALF, Müncheberg, Germany

¶ European Commission - Joint Research Centre, Ispra, Italy

¶ Fabis Consulting Ltd, Barton In Fabis, United Kingdom

Autonomous University of Madrid, Madrid, Spain

Ⓜ University of Trento, Trento, Italy

« National Museum of Natural History and Pensoft Publishers, Sofia, Bulgaria

» Finnish Environment Institute (SYKE), Helsinki, Finland

^ Bucharest University, Bucharest, Romania

˘ MTA Centre for Ecological Research, Vácraót, Hungary

˘ UNEP-WCMC, Cambridge, United Kingdom

? Malta College of Arts, Science and Technology, Paola, Malta

˘ NINA - Norwegian Institute for Nature Research, Oslo, Norway

© Vrije Universiteit Amsterdam, Amsterdam, Netherlands

ℓ Kiel University CAU, Kiel, Germany

§ CE3C – Centre for Ecology, Evolution and Environmental Changes / Azorean Biodiversity Group and Universidade dos Açores, Angra do Heroísmo, Azores, Portugal

P Sofia University, Sofia, Bulgaria

A Wageningen University and Research Centre, Wageningen, Netherlands

Ⓐ Institute for Environmental Studies, VU University Amsterdam, Amsterdam, Netherlands

F University of Hong Kong, Hong Kong, Hong Kong

ƒ Institute of Biodiversity and Ecosystem Research - BAS, Sofia, Bulgaria

N VITO, Brussels, Belgium

K University of Bucharest, Bucharest, Romania

© Commonwealth Scientific and Industrial Research Organisation (CSIRO), Adelaide, Australia

? Muséum national d'Histoire naturelle, Paris, France

W CzechGlobe - Global Change Research Institute of the Czech Academy of Sciences, Prague, Czech Republic

T Wageningen University, Wageningen, Netherlands

‡‡ CNR - National Research Council of Italy, ISMAR - Institute of Marine Sciences (CNR-ISMAR), Venice, Italy
 §§ Mykolas Romeris University, Vilnius, Lithuania
 || University of Patras, Department of Biology, Division of Plant Biology, Laboratory of Botany, Rio, Patras, Greece
 ¶¶ Ministry for Sustainable Development and Infrastructure, Luxembourg, Luxembourg
 ## EEA Copenhagen, Copenhagen, Denmark
 □□ University of Copenhagen UCPH, Copenhagen, Denmark
 «« ETH Zürich, Zürich, Switzerland
 »» Pensoft, Sofia, Bulgaria
 ^^ Swedish Environmental Protection Agency, Stockholm, Sweden
 ^^ Regional Environmental Center, Budapest, Hungary
 !! Croatian Agency for the Environment and Nature, Zagreb, Croatia
 ?? University of Salzburg, Salzburg, Austria
 ^^ Foundation for Sustainable Development, Wageningen, Netherlands
 ©© Cyprus Institute, Nicosia, Cyprus
 ℓℓ Flemish Institute for Technological Research VITO, Mol, Belgium
 ♣♣ Tel Aviv University, Tel Aviv, Israel
 PP Adam Mickiewicz University in Poznan, Poznan, Poland
 AA IRSTEA, Montpellier, France
 ☉☉ MARETEC - Instituto Superior Técnico, Universidade de Lisboa, Lisbon, Portugal
 FF National Institute of Geophysics, Geodesy and Geography, Sofia, Bulgaria
 ₪₪ Bulgarian Academy of Sciences, Sofia, Bulgaria
 NN Pensoft Publishers & Bulgarian Academy of Sciences, Sofia, Bulgaria
 KK Finnish Environment Institute (SYKE), Joensuu, Finland
 ☰☰ University of Göttingen, Göttingen, Germany
 ?? ETHZ, Zurich, Switzerland
 WWW Salzburg University, ZGIS, Salzburg, Austria
 TT IRSTEA, UR RECOVER, Aix-en-Provence, France
 ‡‡‡ NINA, Trondheim, Norway
 \$\$\$ Baltic Environmental Forum, Riga, Latvia
 ||| University of Latvia, Riga, Latvia
 ¶¶¶ Estonian University of Life Sciences, Tartu, Estonia
 ### The Research Centre of the Slovenian Academy of Sciences and Arts, Ljubljana, Slovenia
 □□□ Nature, Biodiversity and Landscape Protection Directorate Ministry of Environment, Bratislava, Slovakia
 ««« Directorate General Environment of the European Commission, Brussels, Belgium
 »»» Baltic Environmental Forum-Latvia BEF-LV, Riga, Latvia
 ^^ ^ University of Copenhagen UCPH, Copenhagen, Denmark
 ^^^ Finnish Environment Institute (SYKE), Helsinki, Finland
 ||| European Commission – Joint Research Centre, Ispra, Italy
 † Deceased author

Corresponding author: Benjamin Burkhard (burkhard@phygeo.uni-hannover.de)

Academic editor: Christian Albert

Abstract

The European Union (EU) Horizon 2020 Coordination and Support Action ESMERALDA aimed at developing guidance and a flexible methodology for Mapping and Assessment of Ecosystems and their Services (MAES) to support the EU member states in the implementation of the EU Biodiversity Strategy's Target 2 Action 5. ESMERALDA's key tasks included network creation, stakeholder engagement, enhancing ecosystem services mapping and assessment methods across various spatial scales and value domains, work in case studies and support of EU member states in MAES implementation. Thus ESMERALDA aimed at integrating various project outcomes around four major strands: i) Networking, ii) Policy, iii) Research and iv) Application. The

objective was to provide guidance for integrated ecosystem service mapping and assessment that can be used for sustainable decision-making in policy, business, society, practice and science at EU, national and regional levels. This article presents the overall ESERALDA approach of integrating the above-mentioned project components and outcomes and provides an overview of how the enhanced methods were applied and how they can be used to support MAES implementation in the EU member states. Experiences with implementing such a large pan-European Coordination and Support Action in the context of EU policy are discussed and recommendations for future actions are given.

Keywords

EU Biodiversity Strategy to 2020, ecosystem services, mapping, assessment, project

Background

The ESERALDA*¹ (Enhancing ecosystem services mapping for policy and decision-making) project has assembled a team of leading researchers and practitioners from ecosystem services (ES) science and application in a Coordination and Support Action (CSA) funded for 42 months from 2015-2018 under the European Union's (EU) Horizon 2020 Research and Innovation Programme. This CSA has been dedicated to enhancing mapping and assessment of ecosystems and their services in Europe in the context of the European Union's (EU) Biodiversity Strategy*² to 2020. The Biodiversity Strategy foresees in its Action 5 that all EU Member States shall: 1) Map and assess the state of ecosystems and their services in their national territories by 2014 (European Commission 2011); 2) Assess the economic value of such services; and 3) Promote the integration of these values into accounting and reporting systems at EU and national level by 2020.

The consortium represented a deep and shared commitment amongst all participants (researchers, decision-makers and various other stakeholders) from all 28 EU member states, Switzerland, Norway, Israel as well as the EU outermost regions, to contribute to the effective accomplishment of the challenges of the Biodiversity Strategy and to address the underpinning, cutting edge research issues in this important and timely topic area. Thus, appropriate methods, information and data are needed on where and how, for example, food, water, clean air, other materials and recreation are provided and how climate, nutrients, natural disasters, pests and diseases are regulated (Bagstad et al. 2013, Harrison et al. 2018, Burkhard and Maes 2017). Information and data on actual ES demands, beneficiaries and potential mismatches with their supply location as well as ES quality and quantity, are mandatory for appropriate management of natural resources (Bagstad et al. 2013). The protection of biodiversity, habitats and ecosystem functionality are keys for the sustainable supply of goods and services to human societies. Therefore, mapping and assessment of ecosystems and their services are core to the Biodiversity Strategy; they are essential if we are to take informed decisions (European Commission 2011).

Action 5 sets the requirement for an EU-wide knowledge-base, designed to be a primary resource for developing Europe's green infrastructure. This is to identify areas for ecosystem restoration and to set a baseline against which the goal of 'no net loss of biodiversity and ES' can be evaluated. A dedicated working group on Mapping and Assessment of Ecosystems and their Services (MAES*³) has been established by the European Commission and meets twice per year in order to inform and update each other on progress and new developments within EU member states. ESMERALDA has been closely cooperating with the MAES Working Group and provided regular updates on its progress during the whole lifetime of the project. One finding of the MAES process was that ES mapping has already been taking place in the majority of the EU member states, but that it is not uniformly developed. Thus, EU-based guidance (e.g. via a common approach) was needed (Maes et al. 2012). Assistance was also required in order to harness the broad range of ES mapping and assessment approaches currently available or under development (Burkhard and Maes 2017). Transdisciplinary assessments have to integrate the state and functionality of ecosystems and their biodiversity as the basis for understanding the supply of ES, on the one hand and, on the other hand, for identifying the socio-economic system components and ES-related supply and demand patterns (Burkhard et al. 2012).

ESMERALDA objectives

ESMERALDA has worked along four key project strands: (i) Networking, (ii) Policy, (iii) Research and (iv) Application in order to help ensure the delivery of all EU member states of Action 5. A 'flexible MAES methodology' was developed that can simultaneously provide innovative building blocks for pan-European, national and regional MAES studies as well as for local assessments required, for instance, for spatial planning, agriculture, land degradation, climate, water and nature policy. A key part of ESMERALDA was the mobilisation of relevant actors from science, policy, practice and society involved in ES science and application and to enable them to fulfil their commitments under Action 5. Fig. 1 provides an overview of the ESMERALDA strands and key objectives, which are all interlinked with each other.

ESMERALDA's main objective was to use the expertise of its pan-European consortium members and their networks to build on and mobilise relevant ES mapping and assessment actors of on-going European, international and national initiatives and to exploit existing projects, networks, methods and data. This has provided opportunities for improving ES mapping and assessment methodologies and knowledge sharing through the wider stakeholder interactions supported by the project. In order to achieve the aims of the ESMERALDA CSA, the key objectives of ESMERALDA were:

Strand Networking

- Identify and mobilise all relevant actors from science, policy, practice and society involved in ES

- Strengthen existing networks between ES scientists, practitioners and policy-makers
- Create new European collaborations
- Increase participation of citizens in science and decision-making

Strand Policy

- Improve the science-policy interface (e.g. by addressing concrete policy questions)
- Support EU member state stakeholders (i.e. relevant authorities) to carry out Action 5
- Develop ES mapping and assessment strategies for EU member states

Strand Research

- Coordinate and streamline existing European ES research, data and methods
- Use existing resources more efficiently
- Develop ES mapping and assessment methods flexible enough to be applied in all EU member states and on various spatial and temporal scales
- Develop cross-disciplinary systemic approaches, integrating environmental and socio-economic sciences

Strand Application

- Work in case studies across European regions, biomes, themes and practical applications
- Build on existing knowledge and experience from previous activities to enhance ES mapping and assessment
- Include EU outermost regions, marine areas and specific biomes
- Link European and national funding activities to create synergies

In the following, an overview of the ESMERALDA Coordination and Support Action's implementation and its achievements will be given.

ESMERALDA implementation

The work of ESMERALDA was organised along the four strands of Networking, Policy, Research and Application, which are described in more detail below. ESMERALDA started with identifying gaps and solutions for MAES implementation in the EU member states by intensive networking and stakeholder involvement, transmitting experiences through active processes of dialogue and co-creation of knowledge. The aim was to empower the participants and relevant stakeholders to achieve the aims of Action 5 by 2020. Based on relevant and completed or ongoing activities in Europe and worldwide (such as the EU MAES^{*3} Working Group, EU integrated projects such as OpenNESS^{*4}, OPERAs^{*5}, MESEU, BEST^{*6} and other related initiatives such as MA^{*7} or TEEB^{*8}; see Maes et al. 2012) and national ecosystem studies (such as TEEB-DE^{*9}; UK NEA^{*10};

Spanish NEA^{*21}), methods for mapping and assessing ecosystems and their services have been enhanced. ESMERALDA has been developing a flexible mapping approach that integrates biophysical, socio-cultural and economic valuation techniques. The methods were applied and tested in case studies across European biomes and regions (Geneletti et al. 2018), including the EU Outermost Regions and Overseas Countries and Territories (Sieber et al. 2018), on various spatial scales, including local (Cortinovis and Geneletti 2018, Steinhoff-Knopp and Burkhard 2018, Nedkov et al. 2018), regional (Bicking et al. 2018, Balzan and Debono 2018, Ruskule et al. 2018) and national (Vačkář et al. 2018, Nedkov et al. 2018, Lotan et al. 2018) scale case studies and addressed diverse themes from policy- and decision-making, businesses and citizens (Maes et al. 2018). While the applications and testings took place, insights and results were already being integrated into European and global activities (see timeline in Fig. 2).

Strand Networking

The Strand Networking went on through the whole project duration as represented by the increasing number of participating EU member states over the project lifetime. At its start, the consortium consisted of 25 partners from 19 EU member states and Switzerland. At the end of the project, ESMERALDA included 37 partners from all 28 EU member states, Switzerland, Norway and Israel (see Fig. 3 and Suppl. material 1). This enlargement of ESMERALDA has enormously facilitated a pan-European assessment, testing, mapping and implementation phase towards the objectives of Action 5 of the EU Biodiversity Strategy.

The Networking Strand has been especially active in the first phase of ESMERALDA, in which relevant stakeholders from science, policy and practice were identified and the current state of MAES implementation was systematically assessed in each EU member state. This stocktaking resulted in a clustering of all 28 EU member states according to their prerequisites and needs to perform ES mapping and assessment in the year 2015. 'Front-runner countries' could be identified as well as some member states which had not yet started to implement MAES. A 'MAES barometer' has been developed and presented at MAES Working Group meetings. The barometer indicates each EU member state's stage of MAES implementation. Furthermore, an overview of various issues for MAES implementation were identified. Key gaps included:

1. Lack of engagement of national authorities in the MAES process,
2. Unsatisfactory stakeholder involvement in the MAES process and
3. Gaps in capacity and resources to carry out MAES in the country.

Based on ESMERALDA works, the following recommendations to overcome these gaps were identified:

- Justification of MAES (e.g. by good case examples showing the added-value of ES),
- Communication (e.g. translation of complex scientific findings for specific target groups),

- Capacity building (e.g. education of transdisciplinary experts) together with
- Technical support (e.g. data use; guidance for mapping and assessment methods).

A follow-up stocktaking in late 2017 revealed that many EU member states had made substantial progress in the implementation of MAES and that all EU member states were at least engaged in it. Capacity building in terms of knowledge sharing, ES mapping and assessment methods and data availability still seemed to be major gaps in many countries.

The points from the initial and the follow-up stocktaking were taken up in the ESMERALDA workshops, which were a key element of the project. ESMERALDA workshops have taken place two to three times per year and in different EU member states across Europe. The workshops have successfully been linking the project consortium members with relevant stakeholders and specific topics of ES mapping and assessment in Europe. The workshops organised by ESMERALDA have considered different European regions and biomes, thematic questions from policy, businesses and citizens and were related to various case studies, as well as policy themes so as to increase the potential impact of the project on mainstreaming of ES in policy- and decision-making (see Suppl. material 2 for an overview of the ESMERALDA workshops). The organisation of the altogether ten workshops and the final project conference during the project lifetime has been logistically challenging and resource-intensive. The results of a strong network and an efficient results creation have, however, proved worth the efforts, because most of the outcomes could actually be directly achieved at the workshops.

Strand Policy

The interest from the policy-side in research and practice on ES mapping is high as ES are a very politically relevant topic. Ecosystem assessments usually start with a set of questions from policy, society, business or science (Burkhard et al. 2018). ES mapping and assessment methods, selected to address these questions, need to be flexible enough to be applied in all EU member states (including outermost regions, marine areas and specific biomes) and related to various questions from policy, business and society in the context of the EU Biodiversity Strategy, as well as of the national Biodiversity Strategies, where present.

A first set of MAES-relevant policy questions was published in Maes et al. 2013. A second survey of policy questions was organised during the 13th Meeting of the MAES Working Group in 2017 and amongst ESMERALDA project partners, resulting in 82 policy questions (Maes et al. 2018). The questions were classified in five groups:

- **Knowledge requests** (e.g. *Are Europe's ecosystems healthy enough to continue supplying ES?*).
- **Policy support questions** (e.g. *Can river basin plans be included in ecosystem services approach?*),

- **Questions about resources and the governance of implementation of ES-based approaches** (e.g. *Are there examples of successful payments for ES schemes?*),
- **Applications** (e.g. *How can ES maps be implemented in land use planning?*) and
- **Technical and methodological guidance questions** (e.g. *What kind of methods can be used to include ES in policy impact evaluations?*).

This classification was then used to link ES mapping and assessment to policy questions and to reveal which question can (or cannot) be answered by a combination or an integration of available methods (Maes et al. 2018)

Knowledge requests: are questions asking for a conceptual clarification, describing information needs, usually at the start of a policy cycle. The reports by the MAES working group (available for download from the MAES website*³) are essential sources of information to trigger and support ecosystem assessments in Europe.

Policy support questions: are questions framing the use of ES as a concept to support a particular policy objective. These can include policies that have a positive or a negative impact on ES or are regulating the use of natural resources including agricultural policy, climate policy, biodiversity policy, spatial planning, impact assessment, disaster risk reduction and economic policy.

Questions about resources and responsibilities relate to ES governance: these questions ask, what could organisationally be done or which kind of institutional setting is favourable to implement an ES-based approach. Questions about human capacities and financial resources needed to carry out ecosystem assessments (or to ensure that ecosystems and their services are integrated into decision-making) are important for consideration during the assessment.

Application of ES mapping questions: are 'how to' questions focusing on the implementation of approaches and how to use ES mapping and assessment outputs to support policy implementation.

Technical and methodological questions: are questions asking for specific technical details of ES mapping; commonly addressed issues are spatial scale, uncertainty, the appropriate use of certain methodologies, priority setting and preferences.

Strand Research

The Strand Research of ESMERALDA has been clearly orientated on ES mapping and assessment methods and aimed at identifying, reviewing, enhancing, integrating and interlinking existing methods. The identified methods include biophysical, socio-cultural and economic ES quantification, valuation and mapping techniques (Santos-Martin et al. 2018). Such methods are commonly applied to improve the understanding of ES supply and demand patterns over space and time (Burkhard and Maes 2017). At the end of ESMERALDA, 49 groups of methods were identified, comprising 15 categories of

biophysical, 22 of economic and 10 of socio-cultural methods. A multi-tiered approach for ES mapping and assessment was developed. The approach considers different methods (biophysical, socio-cultural and economic) at different levels of detail and complexity and can be applied according to specific needs, data and resources availability (Weibel et al. 2018).

To gain a comprehensive and systematic overview of existing methods, a methods database was created. This database contains information on existing ES mapping and assessment methods used by consortium partners in case studies and populated by a comprehensive pan-European literature review (Santos-Martin et al. 2018). The database has been made publicly available by the creation of a user-friendly online interface, the [ESMERALDA MAES Methods Explorer](#). Simultaneously, ESMERALDA provides guidance on how socio-cultural, biophysical and economic methods can be linked within ES assessments and on methods for integrating information outputs across disciplinary domains. At the end, ESMERALDA addressed the challenge of improving the applicability of these approaches with specific examples, particularly with respect to the MAES process and the ESMERALDA case studies (Geneletti et al. 2018).

ESMERALDA also provided important contributions to the update of the Common International Classification of Ecosystem Services (CICES*¹¹) from Version v4.3 to v5.1. The work on CICES v5.1 was generally developed by a review of relevant scientific literature (Czúcz et al. 2018), a survey conducted in 2016 and workshops held in 2016 as part of ESMERALDA and OpenNESS*⁴ (Haines-Young and Potschin-Young 2018). Key inputs were also provided from the experience of using CICES within MAES. The new CICES version has been downloaded several hundreds of times already, indicating the huge interest in a common ES classification system.

Another important component of the Strand Research was the development of an Integrated Ecosystem Assessment Framework. This framework is supporting the MAES process in EU member states by clearly setting out the role which spatial analysis (ES mapping) can play within ecosystem assessments in relation to non-spatial approaches (ES assessment); it also illustrates how and where, in a flexible way, integration can take place. An integrated assessment allows for transdisciplinary analyses of the interactions between different biophysical, socio-cultural and economic ecosystem, societal and policy elements.

The results of the methods' review and the other components of the Research Strand contributed to the ESMERALDA Strand Application and to the development of the flexible ES mapping and assessment methodology.

Strand Application

A set of altogether 13 case studies has been selected (Geneletti et al. 2018). The case studies analysed and tested the applicability of ES mapping and assessment methods across different European regions (ESMERALDA workshop in Prague, Czech Republic, in 09/2016), relevant themes (workshop in Amsterdam, the Netherlands, in 01/2017),

specific biomes and regions (workshop in Madrid, Spain, in 04/2017) and applications from businesses and the society (workshops in Trento, Italy, in 01/2018 and in Eger, Hungary, in 03/2018). The case studies have been selected in the first phase of ESMERALDA (see Geneletti et al. 2018) to be representative of:

- The variety of existing conditions across the EU, in terms of data availability, spatial scale, levels of implementation of the EU Biodiversity Strategy targets, expertise and experience in ES mapping and assessment;
- The geographical regions and biomes of the entire EU, including marine areas and the EU outermost regions;
- The variety of cross-EU themes relevant for ES, such as the Common Agricultural Policy, the Green Infrastructure Strategy, the Natura 2000 network, the Forestry Strategy, water policy, energy, business and industry sectors and health;
- The variety of policy and planning processes that can be used to mainstream ES in real-life decisions, such as spatial and land use planning, water resource management, flooding under the EU Climate Adaptation Strategy, energy policy, strategic environmental assessment or protected area planning.

The case studies and related ESMERALDA workshops across Europe proved to be an excellent means to test and further develop ES mapping and assessment methods and spatially available data, to engage local stakeholders (respective representatives from EU member states were invited to the workshops) and to implement MAES in the EU member states. More details of the research carried out in relation to the case study and methods testing work can be found in Geneletti et al. 2018.

ESMERALDA achievements

Experience gained during the work in the four ESMERALDA Strands was used to establish a functioning stakeholder network (including stakeholder support groups in each country consisting of representatives from science, policy and practice), to improve ES mapping and assessment, to identify and improve related methods and to apply and test methods related to distinct questions from policy- and decision-making.

One of the major outcomes of the project was the easy-to-access online open access interface [ESMERALDA MAES Explorer](#)^{*12}, which allows people to browse through the diverse end products. Amongst those products are project Deliverable reports, scientific open access publications, a text book on mapping ecosystem services (Burkhard and Maes 2017), a glossary for ES mapping and assessment terminology (Potschin-Young et al. 2018) and country and case study fact sheets illustrating MAES implementation and applications. Additionally, ES methods application cards focusing on the selection of appropriate methods for the mapping and assessment of one or more ES to answer underlying questions were provided.

The ESMERALDA MAES Explorer also includes the ESMERALDA MAES Methods Explorer, allowing users to browse the ESMERALDA methods database and to collect

further information on methods. The interface will help users of ESMERALDA products to find what they need for MAES implementation in their country, region, area or case study. Included guidance documents deliver detailed descriptions of MAES implementation in seven-steps. The guidance starts with relevant questions to be answered and the identification of stakeholders. It continues with network creation and the activation of the relevant stakeholders. The next steps are related to the ES mapping and assessment processes *per se*, their related methods, their application in case studies and further background information for ES mapping and assessment. An appropriate and user-orientated dissemination and communication of (often complex) scientific findings is key for successful implementation in decision-making – the last two steps of the ESMERALDA seven-step MAES/Action 5 implementation plan. Flexibility in ES mapping and assessment methods was achieved in ESMERALDA by analysing existing methods in a systematic review, testing them in various real-world case studies and by interlinking biophysical, socio-cultural and economic methods in transdisciplinary integrated ecosystem assessments. The design of a tiered mapping and assessment approach from simple (Tier 1) to complex (Tier 3) methods (Weibel et al. 2018) is helping to harness the variety of methods. The approach is combining expert- and land cover-based approaches (Burkhard et al. 2012, Campagne and Roche 2018) and the use of existing ES indicator data, with more complex and comprehensive ES modelling frameworks (see Burkhard and Maes 2017). Depending on data and resources available, the most suitable approach can then be chosen.

The interest of the additional European countries to join the consortium, although only very little financial resources could be provided, has proved ESMERALDA's recognition and acceptance in Europe and can be seen as a great success of the Action's implementation. ESMERALDA is certainly a very rare case of an EU project including partners from all 28 EU member states, Switzerland, Norway and Israel. Moreover, contacts with the EU outermost regions and overseas countries and territories as well as to EU enlargement countries (non-EU countries in Europe which are intending to join the EU in the future) have been established. The second survey amongst EU member states (see 'Strand Networking' above) revealed that ESMERALDA has helped EU member states to:

- Bring legitimacy for MAES from the outside; outside experts promoting a European agenda might seem to be more convincing to national authorities;
- Approach policy-makers, authorities and governments in order to convince them of linkages of ES and other themes such as Natural Capital or climate change;
- Facilitate dialogue about challenges and obstacles of MAES for policy uptake;
- Show the value of using appropriate methods for national assessments, including the European outermost islands (e.g. Azores);
- Increase the policy relevance of MAES;
- Involve more local authorities and people in ES mapping and assessment and improve awareness for MAES, especially for those who perform MAES at national levels;

- Raise the prestige of national MAES projects and revitalise already started projects;
- Learn and share knowledge from front-runner countries to countries at earlier stages of MAES implementation;
- Show how to conduct ES mapping in conditions where resources are lacking;
- Have more precise methodologies and knowing which data and methods to choose;
- Support for communication especially with policy sectors and knowledge sharing amongst everyone;
- Strengthen capacity for carrying out MAES activities on both local and national levels; and to
- Present clear real life examples and case studies including success stories of ES application.

ESMERALDA has been promoting these processes by providing support in data and methods' selection and application as well as offering knowledge exchange opportunities for stakeholders during the numerous ES MERALDA topic-workshops across Europe (see Suppl. material 2). The strength of the ES MERALDA consortium has always been its capacity to provide solutions for ES mapping and assessment to relevant stakeholders from the start of the project. Furthermore, ES MERALDA was able to exchange information and knowledge with relevant networks and projects such as the MAES Working Group, the Ecosystem Services Partnership ESP*¹³, IPBES*¹⁴, OpenNESS, OPERAs and the OPPLA platform. Several project partners have been involved in multiple projects, enabling strong co-operation and creation of synergies.

During the ES MERALDA project, numerous EU countries made substantial progress in the implementation of Action 5, as was monitored by the MAES barometer. This has been particularly evident for Ireland, Bulgaria (e.g. Nedkov et al. 2017, METECOSMAP project*¹⁸, TUNESinURB project*¹⁹), Romania, France, Germany (Grunewald et al. 2017), Malta (Balzan and Debono 2018), Greece (e.g. Dimopoulos et al. 2017, Life IP 4 Natura Project*¹⁶, lake Stymfalia ES project*¹⁷), the Baltic states (Ruskule et al. 2018) and Poland. ES MERALDA has been successful in mobilising and increasing scientific capacity in these countries (e.g. Kokkoris et al. 2018). It has enabled researchers and policy-makers to extend their national networks to regional and European scales. In turn, there is evidence that this has increased the capacity of those countries to lead and coordinate their research on ecosystems and their services at regional levels.

ESMERALDA supported the creation of new European collaborations and the establishment of new national e.g. Poland, Greece (Dimopoulos et al. 2017) and regional (e.g. South-eastern Europe) ESP chapters and networks. Furthermore, new cooperations and projects with the EU outermost regions and overseas countries and territories could be established. The first ES MERALDA spin-off EU project [MOVE](#)*²⁰ (Facilitating MAES to support regional policy in Overseas Europe: mobilising stakeholders and pooling resources) started in April 2018. Several ES MERALDA partners are involved in the new CSA project MAIA (Mapping and Assessment for Integrated ecosystem Accounting), replying to the Call on "Valuing nature: developing and implementing natural capital and

ecosystem accounts in EU Member States and Associated Countries”, which marks the next step in the MAES process. MAIA will start in autumn 2018 and can build directly on ESMERALDA outcomes. These initiatives help, with support of the European Commission, the ESP, common ES-related platforms such as OPPLA and BISE and the EU member states, to maintain ESMERALDA products after the project finishes and to make them available for future activities.

Conclusions and recommendations

The large pan-European ESMERALDA consortium created an extensive and detailed cross-disciplinary knowledge based on ES mapping and assessment, its application in the context of MAES in EU countries and has completed a comprehensive European case study and methods review. The case studies proved to be a very constructive and successful way to engage stakeholders from the member states, to test methods and to deliver relevant outcomes. Contacts with relevant projects, initiatives, knowledge-bases and stakeholders across Europe have been mandatory to achieve the ESMERALDA objectives. The regular ESMERALDA workshops in different European regions were used to bring together scientists and stakeholders from EU member states in order to discuss and develop knowledge, methods and cooperation. The integration of stakeholders into project activities, especially in the case studies, the regular project workshops and the project mid-term and final conferences were one key to the success of ESMERALDA.

Workshops and face-to-face meetings proved to be an excellent means for creating and maintaining a strong and functioning network. Intensive knowledge exchange and capacity building were able to occur during the ESMERALDA workshops. However, the organisation of all thematic workshops, the mid-term and the final project conferences have been logistically challenging and resource-intensive. Therefore, various project partners were selected as hosts for the workshops. Nevertheless, the workload on the ESMERALDA Executive Board (EB) members and work package leaders has been comparatively high, considering alone the 27 EB meetings until the final project conference in June 2018 was reached. Based on the available funding for CSAs and the large size of the consortium with, in the end, 37 partners, the budget available for personal costs has, in most cases, not been in accordance with the workload. ESMERALDA could harness its pan-European network and build on existing ES case studies provided by the consortium partners. Against this background, ESMERALDA, as a CSA, profited substantially from contributions made by the project partners and their institutions/existing networks to the Action which have not directly been financed by the project. The same goes for the eleven new ESMERALDA project partners who entered the project in this phase and who were willing to contribute to ESMERALDA, based on provided travel budget only. This dedication to an Action is exceptional and proves the strong interest of EU member state representatives in ESMERALDA. This can, however, not be taken for granted for all activities related to the implementation of the Biodiversity

Strategy and the Horizon 2020 funding programme should be adapted in order to provide sufficient resources for pending tasks.

Open access to all ESMERALDA products and the early publication of the open access textbook on 'Mapping Ecosystem Services' (Burkhard and Maes 2017) with the inputs of many ESMERALDA partners, providing guidance and background on how to map ES, have been additional keys for success of this CSA. The ESMERALDA dissemination team has been very active in promoting and distributing the project outcomes by different means of communication and by using relevant information channels. Promotional materials (ESMERALDA flyers, posters, stickers, folders, cookies, chocolate (Fig. 4)) have been produced at the early stage of the project. Besides, country-specific information was made available as open access, e.g. on the Biodiversity Information System for Europe BISE*¹⁵

Based on feedbacks from EU member state stakeholders, European Commission representatives, MAES Working Group members and ESMERALDA consortium members, ESMERALDA has achieved its objectives. Specific feedback has been collected during the ESMERALDA mid-term conference (October 2017), at the final project conference (June 2018) and from EU member state stakeholders in the second ESMERALDA survey (see 'Strand Networking' above). The latter brought up the following recommendations for ESMERALDA and MAES:

- Communicate better already existing solutions and recommendations;
- Keep thinking about solutions for new problems;
- With regards to all guidance materials, also communicate their expected publication dates, content of the materials, why they are important and in what they can help;
- Make clear for whom certain tools and guidelines are, how they can be used, for what purpose and where to get according information;
- Create dissemination material for existing support options and support people in each country;
- Learn from success stories in cities; and
- Maintain the enthusiasm by bringing people together including post-project – have fun!

Acknowledgements

We want to thank all ESMERALDA consortium and cooperation partners, stakeholders and other active people contributing so ambitiously to the success of ESMERALDA and the great progress that has already been made in the implementation of Action 5 in all 28 EU member states, Switzerland, Norway and Israel. May ESMERALDA live long and prosper!

Funding program

The ESMERALDA project received funding from the European Union's Horizon 2020 research and innovation programme.

Grant title

ESMERALDA: "Enhancing ecoSystem sERvices mApping for poLicy and Decision mAking", grant agreement No 642007.

Conflicts of interest

References

- Bagstad K, Semmens D, Waage S, Winthrop R (2013) A comparative assessment of decision-support tools for ecosystem services quantification and valuation. *Ecosystem Services* 5: 27-39. <https://doi.org/10.1016/j.ecoser.2013.07.004>
- Balzan MV, Debono I (2018) Assessing urban recreation ecosystem services through the use of geocache visitation and preference data: a case-study from an urbanised island environment. *One Ecosystem* 3: e24490. <https://doi.org/10.3897/oneeco.3.e24490>
- Bicking S, Burkhard B, Kruse M, Müller F (2018) Mapping of nutrient regulating ecosystem service supply and demand on different scales in Schleswig-Holstein, Germany. *One Ecosystem* 3: e22509. <https://doi.org/10.3897/oneeco.3.e22509>
- Burkhard B, Kroll F, Nedkov S, Müller F (2012) Mapping ecosystem service supply, demand and budgets. *Ecological Indicators* 21: 17-29. <https://doi.org/10.1016/j.ecolind.2011.06.019>
- Burkhard B, Maes J (Eds) (2017) *Mapping Ecosystem Services*. Pensoft, Sofia, 377 pp. <https://doi.org/10.3897/ab.e12837>
- Burkhard B, Santos-Martin F, Nedkov S, Maes J (2018) An operational framework for integrated Mapping and Assessment of Ecosystems and their Services (MAES). *One Ecosystem* 3: e22831. <https://doi.org/10.3897/oneeco.3.e22831>
- Campagne CS, Roche P (2018) May the matrix be with you! Guidelines for the application of expert-based matrix approach for ecosystem services assessment and mapping. *One Ecosystem* 3: e24134. <https://doi.org/10.3897/oneeco.3.e24134>
- Cortinovis C, Geneletti D (2018) Mapping and assessing ecosystem services to support urban planning: A case study on brownfield regeneration in Trento, Italy. *One Ecosystem* 3: e25477. <https://doi.org/10.3897/oneeco.3.e25477>
- Czúcz B, Arany I, Potschin-Young M, Bereczki K, Kertész M, Kiss M, Aszalós R, Haines-Young R (2018) Where concepts meet the real world: A systematic review of ecosystem service indicators and their classification using CICES. *Ecosystem Services* 29: 145-157. <https://doi.org/10.1016/j.ecoser.2017.11.018>

- Dimopoulos P, Drakou E, Kokkoris I, Katsanevakis S, Kallimanis A, Tsiafouli M, Bormpoudakis D, Kormas K, Arends J (2017) The need for the implementation of an Ecosystem Services assessment in Greece: drafting the national agenda. *One Ecosystem 2*: e13714. <https://doi.org/10.3897/oneeco.2.e13714>
- European Commission (2011) Our life insurance, our natural capital: an EU biodiversity strategy to 2020. Communication from the Commission to the European parliament, the council, the economic and social committee and the committee of the regions, Brussels, 244 pp.
- Geneletti D, Esmail BA, Cortinovis C (2018) Identifying representative case studies for ecosystem services mapping and assessment across Europe. *One Ecosystem 3*: e25382. <https://doi.org/10.3897/oneeco.3.e25382>
- Grunewald K, Syrbe R, Walz U, Richter B, Meinel G, Herold H, Marzelli S (2017) Germany's Ecosystem Services – State of the Indicator Development for a Nationwide Assessment and Monitoring. *One Ecosystem 2*: e14021. <https://doi.org/10.3897/oneeco.2.e14021>
- Haines-Young R, Potschin-Young M (2018) Revision of the Common International Classification for Ecosystem Services (CICES V5.1): A Policy Brief. *One Ecosystem 3*: e27108. <https://doi.org/10.3897/oneeco.3.e27108>
- Harrison P, Dunford R, Barton D, Kelemen E, Martín-López B, Norton L, Termansen M, Saarikoski H, Hendriks K, Gómez-Baggethun E, Czúcz B, García-Llorente M, Howard D, Jacobs S, Karlsen M, Kopperoinen L, Madsen A, Rusch G, Eupen Mv, Verweij P, Smith R, Tuomasjukka D, Zulian G (2018) Selecting methods for ecosystem service assessment: A decision tree approach. *Ecosystem Services 29*: 481-498. <https://doi.org/10.1016/j.ecoser.2017.09.016>
- Kokkoris I, Drakou E, Maes J, Dimopoulos P (2018) Ecosystem services supply in protected mountains of Greece: setting the baseline for conservation management. *International Journal of Biodiversity Science, Ecosystem Services & Management 14* (1): 45-59. <https://doi.org/10.1080/21513732.2017.1415974>
- Lotan A, Kost R, Mandelik Y, Peled Y, Chakuki D, Shamir SZ, Ram Y (2018) National scale mapping of ecosystem services in Israel – genetic resources, pollination and cultural services. *One Ecosystem 3*: e25494. <https://doi.org/10.3897/oneeco.3.e25494>
- Maes J, Egoh B, Willemsen L, Liqueste C, Vihervaara P, Schägner JP, Grizzetti B, Drakou E, Notte AL, Zulian G, Bouraoui F, Paracchini ML, Braat L, Bidoglio G (2012) Mapping ecosystem services for policy support and decision making in the European Union. *Ecosystem Services 1* (1): 31-39. <https://doi.org/10.1016/j.ecoser.2012.06.004>
- Maes J, Teller A, Erhard M, et al (2013) Mapping and Assessment of Ecosystems and their Services - An analytical framework for ecosystem assessments under Action 5 of the EU Biodiversity Strategy to 2020. Publications office of the European Union, Luxembourg, 60 pp. [ISBN 978-92-79-29369-6] <https://doi.org/10.2779/12398>
- Maes J, Liekens I, Brown C (2018) Which questions drive the Mapping and Assessment of Ecosystems and their Services under Action 5 of the EU Biodiversity Strategy? *One Ecosystem 3*: e25309. <https://doi.org/10.3897/oneeco.3.e25309>
- Nedkov S, Zhiyanski M, Dimitrov S, Borisova B, Popov A, Ihtimanski I, Yaneva R, Nikolov P, Bratanova-Doncheva S (2017) Mapping and assessment of urban ecosystem condition and services using integrated index of spatial structure. *One Ecosystem 2*: e14499. <https://doi.org/10.3897/oneeco.2.e14499>

- Nedkov S, Borisova B, Koulov B, Zhiyanski M, Bratanova-Doncheva S, Nikolova M, Kroumova J (2018) Towards integrated mapping and assessment of ecosystems and their services in Bulgaria: The Central Balkan case study. *One Ecosystem* 3: e25428. <https://doi.org/10.3897/oneeco.3.e25428>
- Potschin-Young M, Burkhard B, Czúcz B, Santos-Martín F (2018) Glossary of ecosystem services mapping and assessment terminology. *One Ecosystem* 3 <https://doi.org/10.3897/oneeco.3.e27110>
- Ruskule A, Klepers A, Veidemane K (2018) Mapping and assessment of cultural ecosystem services of Latvian coastal areas. *One Ecosystem* 3 <https://doi.org/10.3897/oneeco.3.e25499>
- Santos-Martín F, Viinikka A, Mononen L, Brander L, Vihervaara P, Liekens I, Potschin-Young M (2018) Creating an operational database for Ecosystems Services Mapping and Assessment Methods. *One Ecosystem* 3: e26719. <https://doi.org/10.3897/oneeco.3.e26719>
- Sieber IM, Borges P, Burkhard B (2018) Hotspots of biodiversity and ecosystem services: the Outermost Regions and Overseas Countries and Territories of the European Union. *One Ecosystem* 3: e24719. <https://doi.org/10.3897/oneeco.3.e24719>
- Steinhoff-Knopp B, Burkhard B (2018) Mapping Control of Erosion Rates: Comparing Model and Monitoring Data for Croplands in Northern Germany. *One Ecosystem* 3: e26382. <https://doi.org/10.3897/oneeco.3.e26382>
- Vačkář D, Grammatikopoulou I, Daněk J, Lorencová E (2018) Methodological aspects of ecosystem service valuation at the national level. *One Ecosystem* 3: e25508. <https://doi.org/10.3897/oneeco.3.e25508>
- Weibel B, Rabe S, Burkhard B, Grêt-Regamey A (2018) On the importance of a broad stakeholder network for developing a credible, salient and legitimate tiered approach for assessing ecosystem services. *One Ecosystem* 3: e25470. <https://doi.org/10.3897/oneeco.3.e25470>

Endnotes

- *1 <http://www.esmeralda-project.eu/>
- *2 <http://ec.europa.eu/environment/nature/biodiversity/comm2006/2020.htm>
- *3 <http://biodiversity.europa.eu/maes>
- *4 <http://www.openness-project.eu/>
- *5 <http://www.operas-project.eu/>
- *6 http://ec.europa.eu/environment/nature/biodiversity/best/index_en.htm
- *7 <http://www.millenniumassessment.org>
- *8 <http://www.teebweb.org/>
- *9 <http://www.ufz.de/teebde/>
- *10 <http://uknea.unep-wcmc.org/>
- *11 <https://cices.eu/>
- *12 <http://maes-explorer.eu/>
- *13 <http://es-partnership.org/>
- *14 <https://www.ipbes.net/>
- *15 <http://biodiversity.europa.eu/>
- *16

[http://ec.europa.eu/environment/life/project/Projects/index.cfm?
fuseaction=search.dspPage&n_proj_id=6520](http://ec.europa.eu/environment/life/project/Projects/index.cfm?fuseaction=search.dspPage&n_proj_id=6520)

*17 <http://www.lifestymfalia.gr/en/Actions/~media/Files/Stimfalia/Mapping-assessment-economic%20valuation%20of%20ecosystem%20services.pdf>

*18 <https://eeagrants.org/project-portal/project/BG03-0026>

*19 <http://tunesinurb.org/en/>

*20 <http://moveproject.eu/>

*21 <http://www.ecomilenio.es/>

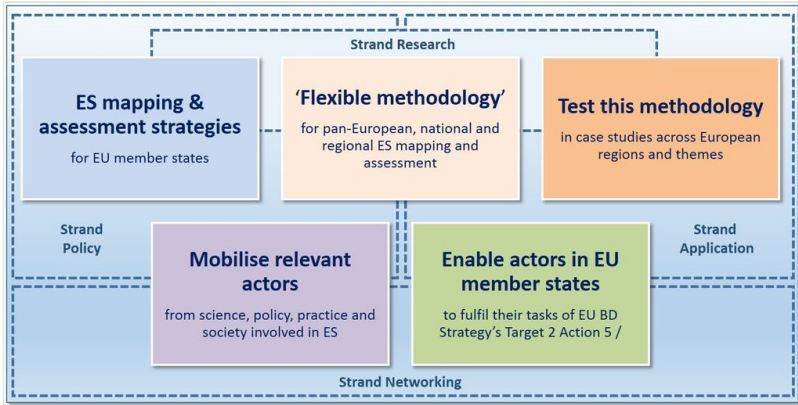


Figure 1.
ESMERALDA strands and key objectives.

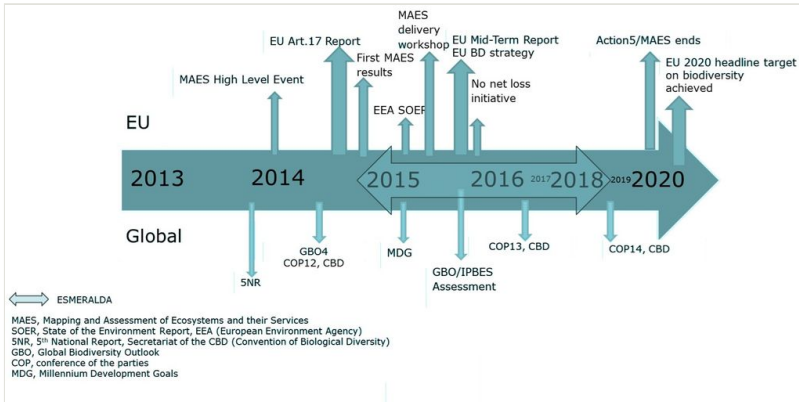


Figure 2.

Timeline showing the integration of ESMERALDA into related EU and global activities.

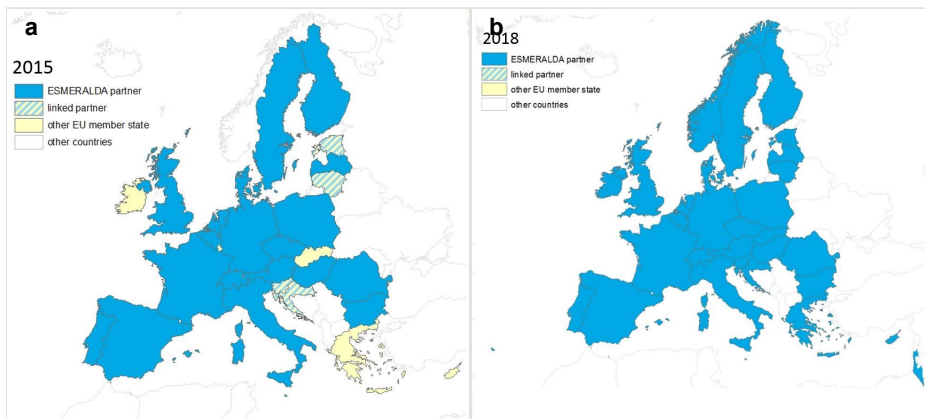


Figure 3.

ESMERALDA consortium partner countries in Europe at the beginning and at the end of the project.

a: ESMERALDA consortium in 2015

b: ESMERALDA consortium in 2018



Figure 4.
ESMERALDA Logo, bringing together Europe in a generalised map.

Supplementary materials

Suppl. material 1: List of ESMERALDA project partners

Authors: Benjamin Burkhard et al.

Data type: Table

Filename: ESMERALDA_list_of_partners_2018.pdf - [Download file](#) (185.25 kb)

Suppl. material 2: ESMERALDA Workshops overview

Authors: Benjamin Burkhard et al.

Data type: Table

Filename: ESMERALDA_Workshops_overview.docx - [Download file](#) (13.43 kb)